

Date: 4 January 2021



District Council

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Dear Councillor M Tonkin

Services Portfolio Holder Meeting Agenda - 12 January 2021

A meeting is to be held with Officers at 9.30 am, on Tuesday, 12 January 2021, in the Assistant Director Commissioning and Technical Services Office to consider the following matters:

1 Declarations of Interest

To receive declarations of the existence and nature of any private interests, both disclosable pecuniary interests and any other registrable interests, in any matter to be considered or being considered.

2 Collection of Garden Waste: Skip Service (Pages 3 - 8)

To consider report PP2/21 from the Assistant Director Commissioning and Technical Services which is attached and which asks the Portfolio to consider an annual review to consider the continuation of extending garden waste recycling to those properties that currently do not benefit from a kerbside collection.

RECOMMENDATIONS that:

1. A garden waste skip service continues to be provided to those eligible villages, namely: Threlkeld, Bampton, Skirwith, Mungrisdale, Glenridding, Pooley Bridge, Milburn, Knock, Dufton, Murton, Hilton, Great Asby, Skelton, Ravenstonedale, Nateby and Warcop which are not served by a kerbside or an alternative garden waste collection.
2. Ivegill, Calthwaite and Soulby are also eligible villages should any of those parishes request the service.

Yours sincerely

A handwritten signature in black ink, appearing to be "PS", followed by a long horizontal line.

P Sutton
Interim Director of Corporate Services

Democratic Services Contact: Vivien Little

Encs

For Attention

Portfolio Holder – Councillor M Tonkin

For Information by Email to: - All remaining Members of the Council

Report No: PP2/21

Eden District Council

Services Portfolio

12 January 2021

Collection of Garden Waste: Skip Service

Portfolio:	Services Portfolio Holder
Report from:	Assistant Director Commissioning and Technical Services
Wards:	The limited number of Wards which are provided with a Garden Waste Skip Service as noted by the highlighted villages in the recommendation below
OPEN PUBLIC ITEM	

1 Purpose

- 1.1 An annual review to consider the continuation of extending garden waste recycling to those properties that currently do not benefit from a kerbside collection.

2 Recommendation

It is recommended that:

- 2.1 A garden waste skip service continues to be provided to those eligible villages, namely, Threlkeld, Bampton, Skirwith, Mungrisdale, Glenridding, Pooley Bridge, Milburn, Knock, Dufton, Murton, Hilton, Great Asby, Skelton, Ravenstonedale, Nateby and Warcop which are not served by a kerbside or an alternative garden waste collection.
- 2.2 Ivegill, Calthwaite and Soulby are also eligible villages should any of those parishes request the service.

3 Report Details

- 3.1 On 11 April 2013 the Council (Minute; CI/120/4/13) resolved to provide a green waste skip service to 8 villages:

Threlkeld, Bampton, Skirwith, Mungrisdale, Calthwaite, Ivegill, Glenridding and Pooley Bridge.

In 2014/2015 Skelton Parish Council also joined the scheme.

In 2015 just prior to the start of the extended service Hesket Parish Council confirmed they did not wish for skips to be sited in Ivegill and Calthwaite as they were aware commercial waste was being deposited in them.

Also, on the 7 July 2015 the Executive (Minute; E/20/7/15) resolved to extend the scheme and include the following 10 villages:

Milburn, Knock, Dufton, Murton, Hilton, Warcop, Great Asby, Soulby, Ravenstonedale and Nateby.

Unfortunately in 2015 the following villages, who were eligible, did not wish to take up the offer of the garden waste skip provision.

Ivegill, Calthwaite, Warcop and Soulby.

In 2016, Warcop also joined the scheme.

- 3.2 The villages were originally provided with a Garden Waste Skip Service by a private contractor; however the two contractors considered the service not to be viable and the service was ceased. A major factor in the decision in 2015 to withdraw the service was due to Cumbria County Council's decision to cease to pay Third Party Recycling Credits. This decision had the effect that the third party businesses were unable to provide the service to the parish council's due to their costs not being covered.
- 3.3 On 19 March 2015 the Environment Portfolio Holder (pursuant to Report CLS27/15) approved that a garden waste skip service is provided to those properties not served by a kerbside or alternative waste collection.
- 3.4 On 7 July 2015 the Executive upon considering Report (CLS58/15) resolved that a garden waste skip service is extended to villages previously covered by Eden Recycling where there is no alternative provision for garden waste.
- 3.5 As part of the strategic considerations in relation to the renewal of the Recycling Contracts in 2011 Members determined (Council; 8 September 2011; Minute CI/60/9/11) to "continue the existing Garden Waste Service" rather than extend it to additional properties. This decision recognised that the Council does not provide a kerbside garden waste service to approximately 8,000 properties. Council policy, therefore did not permit an extension of the garden waste service. The matter was referred to Council and Council resolved on 11 April 2013 (Minute; E/164/4/13) to implement a similar garden waste skip service to the one which existed previously for those villages that were not included within the existing contract.
- 3.6 In September 2016 Eden District Council together with other Cumbrian Local Authorities who form the Cumbria Strategic Waste Partnership were asked by the Waste and Resources Action Programme if they wished to be involved in a project to look at greater consistency in household waste and recycling collection services. The idea being that if Local Authorities can increase the quality and quantity of the materials recycled, comply with the relevant legislation and have better household engagement then the service they can provide overall better value for money. The collection of garden waste forms an integral part of this ongoing review.
- 3.7 The detail for the Garden Waste Skip Scheme is as follows:
 - The relevant Parish Council request the provision of a garden waste skip and identify a suitable location for a skip; obtaining any permissions as necessary.
 - Agreements are signed by both the District and Parish Councils.
 - The proposed locations for the skips are Risk Assessed by the Council and the successful contractor.
 - 8 yard skips are provided on a one per month basis between the months of April to October; there may be a delay as Agreements will have to be signed and the sites risk assessed.

- The skips are on site for a maximum of 2 weeks or less when the Parish Council informs the District Council that they are full.
- 3.8 The Council claimed the Recycling Credits for the garden waste material at £72.12/tonne in 2019/20. For 2020/21 the figure increased by 3% to £74.28/tonne.
- 3.9 Due to Covid-19 in 2020 skips were not provided in April, it was therefore approved to supply one additional skip/site in May. And, following raised concerns an additional skips was also provided at each site in August and September.
- 3.10 The signed Agreements note that the Parish Council is responsible in ensuring that the sites upon which the skips are situated are kept clean, tidy and that all the garden waste is deposited in the skip provided.
- 3.11 In order that the scheme continues to be cost effective the scheme is reviewed annually by the Assistant Director of Commissioning and Technical Services and reported to the Services Portfolio Holder.

4 Policy Framework

- 4.1 The Council has four corporate priorities which are:
- Sustainable;
 - Healthy, safe and secure;
 - Connected; and
 - Creative.

4.2 This report meets the Sustainable corporate priority.

5 Consultation

- 5.1 The relevant Ward Members have not been consulted as this service has been provided over a number of years.

6 Implications

6.1 Financial and Resources

- 6.1.1 Any decision to reduce or increase resources or alternatively increase income must be made within the context of the Council's stated priorities, as set out in its Council Plan 2019-2023 as agreed at Council on 7 November 2019.
- 6.1.2 The existing Garden Waste Skip Scheme is being administered by the Contracts Team and it is accepted that this will continue. The proposed annual review will reduce the risk of any additional resources being required. Therefore there are no proposals in this report that would reduce or increase resources.
- 6.1.3 The tonnage in 2019/20 was 153.99 tonnes, however in 2020/21 the tonnage was 214.43 tonnes. An increase of 60.44 tonnes.
- 6.1.4 Due to Covid-19 additional Garden Waste Skips were provided. Therefore as noted in Item 3.10 and Item 6.1.3 the tonnage did increase by 60.44 tonnes on the previous year. However this was off-set by the additional cost in providing the additional skips.

6.1.5 Based on the 2020/21 tonnages and the potential costs for the 2021/22 it is expected that the costs to continue with the service for the year will be:

Potential Costs, Income and Tonnage		16 Sites	7 month Season, April to October (as none in April an additional skip in May. Also an additional skip at each site in August and September) Total of 144 skips (usually 112 skips)
Cost of providing and collecting skips		Average of £4,470.14 /month	£31,291.00 (last year was £22,387.00 would have increased slightly due to additional cost/skip) (Additional Skips were provided in 2020/21 due to Covid-19)
Total Tonnage (Tonnage is very dependent upon weather conditions. A fast growing season does increase the tonnage significantly)		Average of 1.49 tonnes/skip/month	214.43 Tonnes (Previous year 153.99 Tonnes) (Additional Skips were provided in 2020/21 due to Covid-19)
Recycling Credit Income for 2020/21		£74.28/tonne (Ongoing 3% increase on the previous year)	£15,927.86
Total Cost of the Garden Waste Skip Service for the 16 sites (minus the Income)		Estimated for 2021/22	£11,430.00 (will be a similar cost to 2019/20) (Actual for 2020/21 £15,363.14)

- The service is budgeted through the existing recycling budget.
- Potential for an additional 3 villages to take up the offer.

The total recycling credit income will vary depending upon the volume collected and the amount paid per tonne.

6.2 Legal

6.2.1 There is no statutory requirement for the Council to collect garden waste. We meet our obligations under the Household Waste Recycling Act 2003 by collecting a minimum of two types of recyclable waste material from the

kerbside. The Council collects five materials (glass, cans, plastics, paper and card) through the bag and green box scheme.

- 6.2.2 Agreements with the Parish Councils include that they require having the necessary approvals for sitting skips from any landowner or occupier.
- 6.2.3 The annual review guarantees best value will be achieved in the quotation process for the garden waste skips and gives the Council the opportunity to give consideration should circumstances change.
- 6.2.4 To continue to provide a garden waste skip collection service is contrary to the County Council's wish to reduce tonnage of garden waste and increase home composting.

6.3 Human Resources

- 6.3.1 There are no human resources implications.

6.4 Statutory Considerations

Consideration:	Details of any implications and proposed measures to address:
Equality and Diversity	In general the more rural areas of the District are not included within the Kerbside Garden Waste Collection Contract. The arrangements of maintaining the area where the skips are positioned in a clean and tidy condition, including ensuring all the garden waste materials are deposited in the skips is all kept at a local level.
Health, Social Environmental and Economic Impact	The collection and composting of garden waste provides an environmentally friendly method of waste disposal and reduces the risk of any garden waste entering the residual waste stream. It also improves the Council's recycling rate.
Crime and Disorder	There are no crime and disorder implications within this report.
Children and Safeguarding	There are no implications for children within this report.

6.5 Risk Management

Risk	Consequence	Controls Required
There is a reputational damage to the Council in not providing an annual skip service to the approved villages.	Negative reaction from the Parish Councils involved.	Continue to provide the service until the Garden Waste Service have been reviewed.
The skip service will not be cost neutral.	The cost to provide the service becomes too expensive and is not considered value for money.	The annual review minimises any risks with regard to the Council's expenditure and value of the service.

7 Other Options Considered

- 7.1 As yet no other option has been considered, however the delivery of the Garden Waste Collection Service does form part of a major review taking place on Waste, Recycling and Street Cleansing, for post 31 March 2022.

8 Reasons for the Decision/Recommendation

- 8.1 To ensure the continuation of the garden waste skip service for properties that do not benefit from any type of garden waste service, which they had in the past.

Background Papers: None

Appendices: None

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